2023 AQUATIC PESTICIDE APPLICATION PLAN

US Army Corps of Engineers Walter F. George Lake, AL/GA

Abstract

This Aquatic Pesticide Application Plan is the guiding document for all aquatic plant management activities for calendar year 2023.

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BACKGROUND INFORMATION:

Plants are an important part of the aquatic ecosystem, providing habitat, food, bank protection, temperature stabilization, oxygen production, etc. When nonnative, invasive aquatic plants are introduced into these aquatic ecosystems they disrupt the balance between the native plants and aquatic organisms through their rapid growth, monoculture growth, and lack of natural predators. The various non-native, invasive aquatic plants in Walter F. George Lake have negative impacts such as, degradation of fish and wildlife habitat, loss of habitat, deterioration of wetlands and water quality, reduced surface area for recreation, lower property values, impeding navigation, clogging water supply lines, and causing flooding.

The following Laws, Regulations, and Policy provide the authorization of the treatment invasive species: National Invasive Species Act of 1996, Executive Order 13112, Executive Order 13751, Engineer Regulation 1130-2-540, and USACE Invasive Species Policy dated June 2, 2009.

The Environmental Impact Statement (EIS) prepared in 1979 for the operation and maintenance of the Walter F. George Project addressed the myriad of operational activities required to maintain the project's various features. Among the activities addressed was the performance of the necessary operational measures to maintain boat ramps and docks, small boat channels, and other facilities to support recreation demands, including the "…implementation of programs pertaining to the conservation, development and utilization of the project resources for the safe and maximum enjoyment of the public." One of the programs addressed was the control of nuisance aquatic plants.

The 1979 EIS addressed the Walter F. George aquatic plant control program in only a conceptual fashion, due to the lack of significant invasive aquatic plant problems. At the time of the 1979 EIS there was no problems with submersed aquatic plants. The combination of chemical herbicides and some biological control measures were effective in controlling the floating and emergent plants that did present localized problems around the lake. The use of the chemical herbicide 2,4-D to control water hyacinth (*Eichhornia crassipes*) and biological agents such as alligatorweed flea beetle (*Agasicles hydrophila*) and alligatorweed stem borer moth (*Vogtia malloi*) to control alligator weed (*Alternanthera philoxeroides*) were the only specific aquatic plant control measures identified in the EIS.

Due to a rapid increase in the coverage area of Hydrilla (*Hydrilla verticillata*) in the lake, USACE developed and released the *Final Environmental Assessment for Release of Triploid Grass Carp for Hydrilla Management Walter F. George Lake, Alabama and Georgia* (Grass Carp EA) in June 2007 and updated in May 2020. The Grass Carp EA had various management strategies with the recommended plan being an integrated approach to managing nuisance aquatic plants. This integrated approach utilizes triploid grass carp, chemical herbicides, and established native submersed aquatic plants. The 2020 update to the 2007 Grass Carp EA includes mechanical manipulation to the integrated plan. Mechanical manipulation is another option that can be used and will enable the rapid removal of aquatic plants to meet management goals if needed.

This Aquatic Pesticide Application Plan (APAP) is a comprehensive plan developed by the discharger to comply with the provisions of State General National Pollutant Discharge Elimination System Permits for Aquatic Pesticide Discharges to Waters of the United States from Algae and Aquatic Weed Control Applications, General Permit No. ALG870050 effective November 1, 2021 and GAG820066 effective August 01, 2021.

This APAP describes the aquatic plant and algae nuisances, aquatic pesticide products expected to be used, the monitoring program, and Best Management Practices to be followed, as well as the other conditions addressed in the General Permit.

The use of aquatic pesticides within and adjacent to Walter F. George Lake is necessary to manage for the Congressionally authorized uses of the lake. The Aquatic Vegetation Control Program is an undertaking necessary to control specific types of aquatic vegetation that have become a nuisance to the management of the water body and are impacting its health and authorized uses. The need for aquatic pesticide application events as part of this program vary from week to week and from season to season due to such things as water temperature, sunlight, nutrient levels, plant and algae growth and other factors.

This APAP per the General Permit requirements described below provides the outline to ensure that the Aquatic Vegetation Control Program is successful.

PERMIT COVERAGE: The General Permit (No. ALG870050 and

GAG820066) addresses the discharge of registered pesticides into and adjacent to the waters of the States of Alabama and Georgia.

LIMITATIONS OF COVERAGE:

- This general permit does not apply to the application of pesticides to areas which do not require a National Pollutant Discharge Elimination System (NPDES) permit, including:
 - Any introduction of pollutants from non-point source agricultural and silvicultural activities including storm runoff from orchards, cultivated crops, pastures, and forest lands; and
 - b. Return flows from irrigated agriculture.
- Section 305(b) of the Clean Water Act (CWA) requires States to assess and describe the quality of its waters every two years in a report

called the 305(b) report. Section 303(d) of the CWA requires States to submit a list of all waters that are not meeting their designated uses. For the purposes of this permit, impaired waters are those that have been identified by the State of Alabama and Georgia pursuant to Section 303(d) of the CWA as not meeting applicable State surface water quality standards.

Point source discharges from a pesticide application to waters of the State are not eligible for coverage under this permit if the water is identified as impaired for that pesticide or its degradates. A list of these waters is available on ADEM's website: <u>http://adem.alabama.gov/programs/water/wquality/2020AL303dList.p</u> <u>df</u>, EPD's website: <u>https://epd.georgia.gov/document/document/ga2020305b303dlistofwat</u> <u>ers/download</u>

- 3. The aquatic application of a pesticide labeled exclusively for terrestrial use is not covered under this permit.
- Discharges currently or previously covered by another Permit. Coverage under this permit is not allowed if any of the following circumstances apply:
 - a. The discharges are covered by another NPDES permit, or
 - The discharges were included in a permit that within the last five years has been denied, terminated, or revoked by the ADEM or EPD.
- 5. Point source discharges from pesticide application to waters of the State that are currently or previously covered by another permit are not eligible for coverage under this permit if any of the following circumstances apply:

- a. The discharges are covered by another NPDES permit; or
- The discharges were included in a permit that within the last five years has been denied, terminated, or revoked by the ADEM or EPD.

MS4 Stormwater NPDES permits cover non-point source discharges, therefore permit holders for MS4 NPDES permits are eligible for coverage under this general permit for the point source discharge of pesticides to waters of the State. Prior to the issuance date of this permit, EPD did not issues NPDES permits for the application of pesticides to waters of the State.

<u>WATERS OF THE UNITED STATES</u>: The General Permit regulates the discharge of pesticides associated with the application of aquatic pesticides to waters of the United States. "Waters of the United States" are defined by the General Permit as follows:

- All waters which are currently used, or were used in the past, or may be susceptible to use in interstate or foreign commerce, including all waters which are subject to the ebb and flow of the tide;
- 2. All interstate waters including interstate wetlands;
- 3. All other waters such as intrastate lakes, rivers, streams (including intermittent streams), mudflats, sandflats, wetlands, sloughs, prairie potholes, wet meadows, playa lakes, or natural ponds, the use, degradation or destruction of which could affect interstate or foreign commerce including any such waters:
- 4. Which are or could be used by interstate or foreign travelers for recreational or other purposes; or
- 5. From which fish or shellfish are or could be taken and sold in interstate or foreign commerce; or

- 6. Which are used or could be used for industrial purpose by industries in interstate commerce;
- 7. All impoundments of waters otherwise defined as waters of the United States;
- 8. Tributaries of waters identified in paragraphs (1)—(4):
- 9. The territorial seas; and
- Wetlands adjacent to waters (other than waters that are themselves wetlands) identified in paragraphs (1)—(6).
- 11. Waste treatment systems, including treatment ponds or lagoons designed to meet the requirements of CWA (other than cooling ponds as defined in 40 C.F.R. section 423.11(m) which also meet the criteria of this definition) are not waters of the United States. This exclusion applies only to manmade bodies of water which neither were originally created in waters of the United States (such as disposal area in wetlands) nor resulted from the impoundment of waters of the United States [See Note 1 of this Section.] Waters of the United States do not include prior converted cropland. Notwithstanding the determination of an area's status as prior converted cropland by any other federal agency, for the purposes of the Clean Water Act, the final authority regarding Clean Water Act jurisdiction remains with U.S. EPA.

<u>WATER QUALITY STANDARDS</u>: The Clean Water Act (CWA) defines Water Quality Standards as "Provisions of state or federal law which consist of designated uses for the waters of the United States, water quality criteria for waters based upon such uses, and antidegradation policies. Water quality standards are to protect the public health or welfare, enhance the quality of water and serve the purposes of the Act." [40 Code of Federal Regulations (CFR) section 131.3(i)]. The Federal Clean Water Act provides the statutory basis for state water quality standards programs. The regulatory requirements governing these programs (Water Quality Standards Regulation) are published in 40 CFR 131. States are responsible for reviewing, establishing and revising water quality standards. Alabama's water quality standards are published in 335-6-10 (and 335-6-11) of the Alabama Administrative Code and Georgia's water quality standards is published in Georgia's Rules and Regulations for Water Quality Control (Chapter 391-3-6-.03).

<u>EFFLUENT LIMITATIONS:</u> NPDES permits for discharges to surface waters must meet all applicable provisions of sections 301 and 402 of the CWA. These provisions require controls that utilize best available technology economically achievable (BAT), best conventional pollutant control technology (BCT), and any more stringent controls necessary to reduce pollutant discharge and meet water quality standards.

Title 40, CFR section 122.44 states that if a discharge causes, has the reasonable potential to cause, or contributes to an excursion (Reasonable Potential) of a numeric or narrative water quality criterion, the permitting authority must develop effluent limits as necessary to meet water quality standards. Title 40, CFR section 122.44(k)(3) allows these effluent limits to be requirements to implement BMPs if numeric effluent limits are infeasible. It is infeasible for the State Board to establish numeric effluent limitations in this General Permit, because the application of aquatic pesticides is not necessarily considered a discharge of pollutants according to the Talent decision. The regulated discharge is the discharge of residues associated with the application of aquatic pesticides. These include over-applied and misdirected pesticide product and pesticide residue. At what point the pesticide becomes a residue is not precisely known and varies depending on such things as target weed, water chemistry, and flow. Therefore, the effluent limitations contained in the General Permit are narrative and include requirements to develop and implement a Pesticide Discharge Management Plan (PDMP) and the Annual Plan that describes appropriate

BMPs, including compliance with all pesticide label instructions, and to comply with receiving water limitations.

The BMPs required herein constitute Best Available Technology (BAT) and Best Conventional Technology (BCT) and will be implemented to minimize the area and duration of impacts caused by the discharge of aquatic pesticides in the treatment area, and to allow for the restoration of water quality and protection of beneficial uses of the receiving waters to pre-application quality following completion of a treatment event.

Once an aquatic pesticide has been applied to an application area, the pesticide product can actively treat the target species within the treatment area. During the treatment event, the aquatic pesticide is at a sufficient concentration to actively kill or control the target weeds plants or algae. When active ingredient concentrations are below this effective concentration, the aquatic pesticide becomes a residue. The minimum effective concentration, and the time required to reach it, vary due to site specific conditions, such as flow, target species, and water chemistry. The Receiving Water Limitations require that an application event does not result in an exceedance of water quality standards in the receiving water. The receiving water includes:

- Anywhere outside of the treatment area at any time, and
- Anywhere inside the treatment area after completion of the treatment event.

In recognition of the variability in the temporal extent of a treatment event, the General Permit does not require monitoring to be discretely defined. Instead, post-event monitoring of the water is required after enough time has elapsed for the results of aquatic pesticide application to be seen.

MONITORING REQUIREMENTS:

The General Permit requires dischargers to comply with the Monitoring and

Reporting Program (MRP). The goals of the MRP are to:

- Identify and characterize algaecide or aquatic herbicide application projects conducted by the Discharger;
- Determine compliance with the receiving water limitations and other requirements specified in this General Permit;
- 3. Measure and improve the effectiveness of the Plan;
- 4. Support the development, implementation, and effectiveness of BMPs;
- Assess the chemical, physical, and biological impacts on receiving waters resulting from algaecide or aquatic herbicide applications;
- 6. Conduct visual spot checks during any pesticide application and any post-application surveillance or efficacy check, and
- Conduct annual reporting for ADEM and biennial reporting for EPD.

This Plan was prepared to address the above requirements and those detailed in the General Permit.

DESCRIPTION OF THE WATER SYSTEM:

Walter F. George Lake is maintained by the US Army Corps of Engineers. Nuisance growths of aquatic vegetation within Walter F. George Lake have caused varying levels of negative impacts on the beneficial uses of the system. Uncontrolled vegetation restricts navigation, hydropower generation, recreational use, water flows and reduces fish and wildlife habitat. The US Army Corps of Engineers has been applying herbicides to the vegetation since the 1970s to ensure that nuisance growths of aquatic vegetation do not impact the beneficial uses of the lake.



Figure 1: Geographical extent of Walter F. George Lake AL/GA.

DESCRIPTION OF THE TREATMENT AREAS:

Depending on the season, many areas of the lake are impacted by nuisance growths of floating, emergent, and submerged aquatic vegetation. The aquatic vegetation impacting the lake is Hydrilla (*Hydrilla verticillata*), Water Hyacinth (*Eichhornia crassipes*), Giant cutgrass (*Zizaniopsis miliacea*), Common Reed (*Phragmites australis*), Cuban Bulrush (*Oxycaryum blepharoleptos*), Alligatorweed (*Alternanthera philoxeroides*), East Indian Hygrophila (*Hygrophila polysperma*), American lotus (*Nelumbo lutea*), Common Salvinia (*Salvinia minima*), Torpedograss (*Panicum repens*), Giant Reed (*Arundo donax*), water primrose species (*Ludwigia* sp), Chinese tallowtree (*Triadica ssedifera*), Chinese rattlebox (*Sesbania punicea*). Algae species may be targeted in the future should they develop to nuisance levels. The total combined surface acreage of the lake is 45,181 Acres. In 2007, hydrilla peaked around 7,000 acres. Many other areas of the lake have been impacted with aquatic vegetation growth. Walter F. George Lake was formed by impounding the Chattahoochee River. The discharge from Walter F. George Dam forms George W. Andrews Lake.



Figure 2: Aquatic Weeds on Walter F. George Lake AL/GA

Area Name	Acreage	Target Plant	Comments	
Bagby Boat Marina and Ramp	10	Hydrilla, primrose, Cuban bulrush	Marina, boat ramp, recreation	
Bagby Cabins	18	Hydrilla	Recreation	
Bagby Lodge	3.5	Hydrilla, giant cane	Recreation	
Bagby Swim Beach	4	Hydrilla	Recreation	
Barbour Creek	53	Cutgrass, hygrophila, primrose, hyacinth, tallowtree	Habitat restoration	
Barbour Creek Boat Ramp	1	Cutgrass, primrose	Boat ramp, recreation	
Bluff Creek CG	27.5	Cutgrass, hydrilla, primrose, hyacinth	Boat ramp, recreation, habitat restoration	
Causeway	28	Cutgrass, hyacinth, giant cane Habitat restoration		
Cheneyhatchee Creek	7.5	Cutgrass, primrose	Habitat restoration	

Table 1: Treatment Areas

rea Name Acreage Target Plant		Comments		
Cheneyhatchee Park	0.3	Cutgrass, Primrose	Recreation, access	
Chewalla Creek	37.5	Cuban bulrush, primrose, hyacinth, cutgrass,	Habitat restoration	
Chewalla Creek Marina	11	Primrose, hyacinth, Cuban bulrush	Marina, recreation	
Cool Branch Park	7	Hydrilla, cutgrass, primrose	Boat ramp, recreation	
Corps Boat Basin	58.7	Hydrilla, primrose, giant cane	Operations, boat ramp, habitat restoration	
Corps Office	32	Hydrilla, giant cane	Operations, habitat restoration	
Corps Office Day Use	14	Hydrilla	Recreation, habitat restoration	
Cottonhill CG	84	Hydrilla, primrose	Recreation, habitat restoration	
Cowikee Creek	2026	Primrose, hyacinth, Cuban bulrush, common salvinia	Habitat restoration, recreation	
Eufaula NWR	61	Hygrophila, hydrilla, cutgrass, hyacinth, primrose, Cuban bulrush, tallowtree	Habitat restoration, recreation	
Eufaula NWR Intake Structures	70	Primrose, hyacinth, cutgrass, Cuban bulrush	Operations, habitat restoration	
Florence Marina	133	Hydrilla, parrotsfeather, cutgrass, hyacinth, primrose, Cuban bulrush	Marina, boat ramp, recreation	
Florence Marina West	53	Cutgrass, hyacinth, primrose	Habitat restoration	
Grass Creek	172	Primrose, hyacinth, cutgrass	Habitat restoration	
Hannahatchee Creek	81	Primrose, hyacinth, cutgrass	Habitat restoration	
Hardridge Creek CG	30	Hydrilla, lotus Boat ramp, recreation, hall restoration		

Area Name	Acreage	Target Plant	Comments Recreation	
Hardridge Creek Swim Beach	13	Hydrilla		
Hatchechubbee Creek	120	Hydrilla, cutgrass, primrose, hyacinth	Boat ramp, recreation, habitat restoration	
Highland Park	17	Hydrilla	Boat ramp, recreation	
Lakepoint State Park	6	Hydrilla, cutgrass, primrose, hyacinth, Cuban bulrush	Marina, boat ramp, recreation, habitat restoration	
Little Barbour Creek	92	Primrose, hyacinth, cutgrass	Habitat restoration	
Old Creek Town Beach	1	Hydrilla, primrose	Recreation	
Old Creek Town Boat Ramp	12	Hydrilla, cutgrass, primrose, hyacinth, Cuban bulrush	Boat ramp, recreation	
Pataula Creek Park	34	Hydrilla, primrose	Boat ramp, recreation	
Pataula Shores Ramp	0.8	Hydrilla, primrose	Boat ramp, recreation	
River Bend	786	Cutgrass, hyacinth, primrose	Access, habitat restoration	
River Bend Boat Ramp	3	Hydrilla, cutgrass	Boat ramp, recreation	
River Bluff Boat Ramp	1	Hydrilla, primrose, cutgrass	Boat ramp, recreation	
Rood Creek	108	Hydrilla, cutgrass, hyacinth, primrose	Access, recreation, habitat restoration	
Sandy Branch	37	Hydrilla, primrose	Access, recreation, habitat restoration	
Sandy Creek	7	Hydrilla	Access	
Thomas Mill Boat Ramp	0.7	Hydrilla	Boat ramp, recreation	

Area Name	Acreage Target Plant		Comments
Tobananee Creek	59	Cutgrass, primrose	Access, habitat restoration
US Coast Guard Eufaula	2	Primrose	Operations
White Oak Creek Boat Ramp	1	Hydrilla	Boat ramp, recreation
White Oak Creek CG	24.5	Hydrilla	Recreation, habitat restoration
White Oak Creek Day Use	5	Hydrilla, cutgrass, primrose	Recreation, habitat restoration
Wylaunee Creek	92	Primrose, cutgrass, Cuban bulrush, Hygrophila	Access, habitat restoration



Figure 3: Overview Map of Treatment Areas

APPLICATION SCHEDULE: The US Army Corps of Engineers Aquatic Plant Manager determines the areas of the lake to be treated and the treatment is based on the management goals of Lake Managers, location, timing, herbicide inventory, and funding. These applications are made through its operation and maintenance contractor certified aquatic pesticide applicators, USACE staff, or contracted certified aquatic applicator. Due to the number of treatments and acreage covered, timing and locations will be approximate.

PUBLIC NOTICE: Every calendar year by January 31st the Plan is completed and posted to the Walter F. George Lake project website. Locations of the application may change without notice due to onsite conditions and other factors.

AQUATIC PESTICIDES AND ADJUVANTS THAT MAY BE USED AND APPLICATION METHODS: Provided in the table below are the aquatic pesticides that may be used in the aquatic plant control program within Walter F. George Lake. The need for treatments is based on aquatic vegetation growth and visual monitoring.

Herbicide/Algaecide*	Swimming Restrictions	Fish Consumption Restrictions	Irrigation Turf and Food Crop Restrictions	Adjuvant
2,4-D	0	0	3 weeks or 0.1 ppm or less	Aquatic Labeled
Flumioxazin	0	0	3 Days	Aquatic labeled 80% non-ionic surfactant
Copper Complexes	0	0	0	Aquatic labeled d-limonene or similar surfactant
Diquat Dibromide	0	0	3-5 Days	Aquatic labeled surfactant
Endothall	0	0	0	Not Applicable
Fluridone	0	0	14 Days	Not Applicable
Glyphosate	0	0	0	Aquatic labeled 50% min non- ionic surfactant
Imazamox	0	0	Less than or equal to 50 ppb	Aquatic labeled surfactant

Imazapyr	0	0	120 Days or less than or equal to 1 ppb	Aquatic labeled surfactant
Penoxsulam	0	0	Less than or equal to 1 ppb	Aquatic labeled surfactant
Triclopyr	0	0	120 Days or until Non-detectable by immunoassay test	Aquatic non- ionic surfactant
Carfentrazone	0	0	14 days	MSO or non- ionic surfactant
Bispryribac-sodium	0	0	Less than or equal to 1 ppb	Aquatic labeled 80% non-ionic surfactant
Florpyrauxifen-benzyl	0	0	Up to 35 days or use FasTEST	MSO

*Refer to Product Labels and SDS's for Further Information

Aquatic pesticide applications will be performed utilizing Best Management Practices (BMP's) by licensed personnel in accordance with the States of Alabama and Georgia. All aquatic herbicide applications would be performed by contractors or USACE staff certified to apply aquatic herbicides. Applications targeting floating and emergent vegetation would be performed using a handgun sprayer or boom operated from a boat, shore-based trailer, or helicopter. Applications targeting submerged aquatic vegetation would be performed from a boat utilizing subsurface injection system, broadcast spreader or a helicopter.

FACTORS INFLUENCING WEED CONTROL: The decision to implement aquatic vegetation control applications is based on the plant's growth stage prior to treatment and re-evaluated at the time of the application. Based on nuisance levels of aquatic vegetation growth and its potential to impact beneficial uses of the lakes systems, the Aquatic Plant Manager (APM) will review control options. Based on the APM's findings, a Pest Control Recommendation (PCR) will be developed for any aquatic pesticide applications. Aquatic herbicide applications are determined based on the following characteristics:

• The USACE will continually monitor the lake for aquatic vegetation growth. Prior to aquatic vegetation growth developing to nuisance

levels, aquatic vegetation control measures will be scheduled.

• Which priority level is the area?

REPORTING:

<u>Annual/Biennial Reports</u>: All reports will be submitted to ADEM or EPD. The Annual/Biennial reports will contain the following information:

- 1. Permittee Name;
- 2. NPDES Pesticide General Permit Number;
- 3. Responsible Person;
- 4. Treatment Summary;
- 5. Identification of Waters;
- 6. Use Pattern;
- 7. Weeds Treated;
- Types and Amounts (in pounds) of Algaecides and Aquatic Herbicides Used at Each Application Event;
- 9. Applicator Name;
- 10. Was the Application Expressed in the PDMP;
- 11. Report of Adverse Incidents;
- 12. Description of Corrective Actions and Rational for the Action.

<u>Data Storage</u>: All data will be recorded on pesticide application forms and entered in a database on the Walter F. George network server.

DESCRIPTION OF BEST MANAGEMENT PRACTICES (BMPs) TO BE IMPLEMENTED:

A variety of approaches will be utilized to minimize the impacts of aquatic pesticides used while still achieving their goals.

- 1. Techniques that help reduce pesticide impacts include:
 - a. Non-pesticide control methods as outlined below (Alternatives) have been attempted or considered.
 - b. Pre-Treatment surveys are carried out to identify potential treatment areas and

timing

- c. Adjustments will be made to treatment protocols based upon survey results
- d. Choice of pesticides based on target weed, effectiveness, timing, water conditions
- e. Aquatic Pesticide use rates will be per the EPA approved label
- f. Partial water body treatments or split treatments will be utilized to minimize impacts that might otherwise occur
- 2. From the aquatic herbicides available, the most effective and safest options have been selected for use in this program. The Aquatic Plant Manager (APM) and Herbicide application personnel (Certified Applicators) know the strengths and weaknesses of the various available options and take them into consideration when choosing a treatment protocol for a specific site.
- In order to avoid inadvertent or accidental soil or water contamination from aquatic pesticides, application personnel follow the storage, transport, and spill control procedures per USEPA and label instructions.
- 4. Over application is avoided by following the specific product labels for the aquatic pesticides used in the program. Algaecide and aquatic herbicide quantities required for each treatment are calculated at the office and only enough material to carry out the treatment is transported for the day's application. Application equipment is routinely cleaned and maintained, and all label directions are followed as to acceptable application methods as well as weather conditions. Surface applications are not made in winds above 10 miles per hour.
- The various BMP's being implemented ensures that the Aquatic Vegetation Control Program will meet the requirements of the general NPDES Permit for the use of aquatic pesticides.
- 6. Licensing: All contractors and USACE staff that apply or supervise the application of aquatic pesticides are certified and or licensed by the state.
- 7. Notification: As detailed elsewhere in this document, whenever pesticides are used that might lead to damage to irrigated crops (the most severe potential impact on beneficial uses caused by the program), potentially affected users in the area will be informed of the treatments so that means can be taken to avoid using the treated water for irrigation purposes.
- 8. Site Evaluations: As has been detailed in this section and elsewhere, both preliminary

and secondary site evaluations are a major aspect of the program, as represented by the extensive surveying carried out by the field crews.

- 9. Alternative Treatments: Staff considers several potential alternative control strategies in every situation and will make use of non-herbicide options when conditions are suitable.
- 10. Treatment Conditions: Every application is made according to label directions. If there are conditions where it is determined that the treatment would be ineffective, application staff wait for other conditions or use a different treatment method.
- 11. Post-treatment: Surveys are also carried out for post-treatment assessment of treatment efficacy and non-target impacts. Survey crews are instructed to look for possible non-target impacts that can be seen with the naked eye, such as dead fish or damage to plants on the shoreline.
- The applicator follows all pesticide label instructions and any Use Permits issued by a Alabama Department of Agriculture and Industries and Georgia Department of Agriculture;
- 13. The discharger's applicators are licensed by the State, or work with or under the supervision of someone who is licensed;
- 14. The discharger's applicators comply with effluent limitations
- 15. The discharger's applicators will follow this Aquatic Pesticide Application Plan (APAP);
- 16. The discharger's applicators comply with applicable receiving water limitations; and
- 17. The discharger's applicators will comply with the monitoring and reporting requirements outlined in this APAP.

Aquatic Pesticide Use Requirements:

- 1. License Requirements. Discharger's applicators will be licensed by Alabama Department of Agriculture and Industries or Georgia Department of Agriculture if such licensing is required for the aquatic pesticide application project
- 2. Application Requirements. The pesticide will be consistent with FIFRA pesticide label instructions and any Use Permits issued by Alabama Department of Agriculture and Industries and Georgia Department of Agriculture.

EXAMINATION OF AQUATIC VEGETATION CONTROL ALTERNATIVES:

All appropriate aquatic plant management technologies within the context of the identified

beneficial uses and impacted areas of the lake have been evaluated, and include all available cultural, biological, mechanical, and aquatic pesticide formulations.

Aquatic weed and algae control options have been broken down into four basic categories that include:

- 1. Watershed Management
- 2. Biological Control
- 3. Physical and Mechanical Control
- 4. Aquatic Algaecides and Herbicides_

A discussion on each of the options follows:

Watershed Management and the Runoff Impacts: Watershed management is one of the most important control parameters as it deals with limiting nutrients and runoff into a water body from the watershed. It entails implementing practices in the watershed that will support the reduction of nutrient and other pollutant runoff into the system. In natural areas, 10 % is runoff and 50 to 60% is direct infiltration (*Runoff Coefficients for the Rational Method of Estimating Rainfall (McCuen, 1989*)).

- 1. Runoff Impacts
 - a. Non-point source pollution poses the most serious threat to the water quality of the system.
 - b. Non-point pollution in runoff includes sediments, oil, anti-freeze, pesticides, yard wastes and pet and waterfowl droppings.
- 2. Nutrient Effects
 - a. Increase in algae blooms
 - b. Odor problems
 - c. Depletion of oxygen supply
 - d. Fish kills
 - e. Decrease in water clarity
 - f. Increase in the amount of rooted aquatic plants growing in the shallow waters of a

lake

g. Reduction in the recreational value of the lake hinders boating, fishing, and reduces overall aesthetics of the lake

Eutrophication Process and Impacts:

Impacts of Eutrophication

- 1. Fish kills due to low oxygen or high metals
- 2. Taste and odor problems, resulting in an increase in water treatment costs
- 3. Floating algae mats, decaying vegetation
- 4. Increased littoral vegetation in shallow areas
- 5. Mobilization of sediment bound metals and ions during anoxic conditions (e.g., copper, ammonia, iron, sulfur, phosphorus)
- 6. Increased temperature
- 7. Reduced water clarity
- 8. Nuisance algal blooms
- 9. Reduced dissolved oxygen in hypolimnion
- 10. Earlier onset and/or longer duration of periods of anoxia in hypolimnion

Several tools are available to control the use and misuse of the land surrounding a waterbody that includes:

- 1. Comprehensive Plans to guide long-term growth;
- 2. Storm Water and Surface Water Management Planning that considers data collection, land use, system site considerations, and design criteria for structures in setting goals for watershed runoff; and Rules for a system uses such as where, when and how a system can be used recreationally to control shoreline erosion, nutrient recirculation and overuse.
- Other administrative alternatives may include shoreline erosion and sedimentation control management programs. Education is still probably the best way to combat water quality issues.

Non-structural alternatives: best management practices, such as buffer strips around water bodies to filter out sediments and reduce nutrients, are examples of non-structural alternatives. Chemical inactivation/precipitation of in-lake phosphorus, chemical control of algae, dredging of

accumulated sediments, and mechanical harvesting of aquatic vegetation are additional examples.

Structural alternatives: Storm water detention basins and wetland treatment systems are structural alternatives that detain runoff to control peak flow rates and control downstream flooding. They also allow pollutants to settle out of the water before reaching the waterbody. Diversion's routing storm water away from the lake and in-lake aeration systems to oxygenate the water are other structural alternatives

Watershed Management: The EPD has implemented a Watershed Management Plan designed to limit the impacts that the surrounding areas are having on the watershed. Alabama does not have a Watershed Management Plan for the Chattahoochee River Basin. A Watershed Management Plan alone will more than likely not provide enough nutrient limitations to avoid aquatic vegetation growth.

Biological Control: There are very few biological control options for eliminating aquatic weeds and algae. Some of the biological controls being used are:

1. Triploid Grass Carp (Ctenopharyngodon idella):

The triploid grass carp are unconfined within Walter F. George Lake.

2. Alligatorweed Flea Beetle (*Agasicles hygrophila*):

The alligatorweed flea beetle is present in the Walter F. George Lake. However, the origin of the alligatorweed flea beetle in is unknown. Effects of the alligatorweed flea beetle feeding on alligatorweed is typically not apparent until the late summer.

Physical:

<u>Aeration & Water Quality Alteration</u>: Aeration has been used for decades to circulate water and increase Dissolved Oxygen within lake and pond systems. In stratified lake systems where the bottom layers are anoxic during the summer months, a properly designed aeration system will limit nutrient recycling by supporting aerobic bacteria that support nutrient breakdown in bottom waters and the hydrosoil. Aeration has proven to be a successful tool for reductions in planktonic algae growth in small lakes and reservoirs. Systems vary in size and style from

fountains to bottom bubbler diffuser type systems to hypolimnetic units that oxygenate the lower water below the thermocline. Aeration is not normally used in reservoirs as they are not designed or beneficial for this type of system.

Walter F. George Lake has many different large creeks that supply water in addition to the Chattahoochee River. Even in drought years the dissolved oxygen upstream of the dam is oxygenated

<u>Shading/Light Attenuation</u>: A basic environmental manipulation for algae control is light reduction or attenuation. Organic dye can be added to a lake or pond system and is usually a blend of blue and yellow dyes specifically designed to screen or shade portions of the sunlight spectrum (red-orange and blue-violet) required by underwater aquatic plant and algae growth.

This action effectively inhibits photosynthesis required for algae growth. Dyes are primarily effective at depths of 2 feet or greater. Dye is not a good option for reservoir systems as it would disperse too quickly to be effective and would shade out beneficial native plants.

<u>Sediment Removal:</u> Dredging is usually not performed solely for aquatic plant management but to restore water bodies that have been filled in with sediments, have excess nutrients, have inadequate hypolimnetic zones, need deepening, or require removal of toxic substances. However, water bodies that are very shallow due to sedimentation typically do have excess plant and algae growth. USACE is only authorized to dredge the navigation channel, small boat channels, and operational areas. Dredging these locations would not eliminate the floating vegetation and would temporarily suppress growth only in the dredged locations. Dredging the system would also be very expensive as it requires heavy equipment and significant upland disposal areas. Shoreline permit holders may be permitted to dredge sediment up to a certain number of cubic yards in accordance with the Shoreline Management Plan.

Mechanical:

<u>Mechanical:</u> Mechanical control of aquatic plants is not an authorized option at the current time. The Environmental Assessment (EA) that was completed when the triploid grass carp were introduced is being updated to include mechanical control as a management option.

However, mechanical control is expensive, slow, and short in duration. There are situations where mechanical control may be utilized by USACE when the EA is updated, particularly in areas that have been cutoff due to emergent growth. Specified Acts permits may be available from the USACE to shoreline permit holders wishing to utilize mechanical control equipment upon completion of the EA.

INTEGRATED AQUATIC VEGETATION CONTROL RECOMMENDATIONS:

The recommended control strategy includes establishment of treatment thresholds, monitoring protocols to determine when thresholds are exceeded, and protocols to implement control measures when thresholds are exceeded in compliance with Best Management Practices. The control recommendations to deal with exotic and nuisance aquatic vegetation species present within the systems have been determined based on survey results, and recommended schedules for aquatic vegetation control are outlined in the APAP. It is recommended that an integrated approach that includes both watershed management, aquatic herbicide treatments, mechanical manipulation, and native plant establishment continue to control nuisance growths of aquatic vegetation prior to their impact the beneficial uses of the system.

SHORELINE PERMIT HOLDERS:

The USACE is not authorized to treat aquatic plants around private docks. Docks may receive the benefits from herbicide dispersal from aquatic plant treatments in adjacent areas; however, permits are available to shoreline permit holders for herbicide treatments on USACE lands and waters using a certified aquatic pesticide applicator. Permits for mechanical weed removal will be available pending approval of the updated Grass Carp EA. Permits are available through the Aquatic Plant Manager at <u>brent.e.mortimer@usace.army.mil</u>.

APAP UPDATES: This APAP will be updated as the General Permit conditions change, any new algaecides or aquatic herbicides are added to the aquatic vegetation management program, or as new control technologies are developed and become available.

END OF APAP